

City of Chicago
COMMUNITY COMMISSION FOR PUBLIC SAFETY AND ACCOUNTABILITY

MEETING MINUTES

MEETING TYPE	Regular Meeting
MEETING DATE	Monday, December 12, 2022
MEETING LOCATION	Truman College
TIME CALLED TO ORDER	6:34 pm

ATTENDANCE:

Commissioner Name	Present or Absent / In-Person or Remote
Rev. Dr. Beth Brown	Present, Remote*
Anthony Driver, Jr. – President, Chair	Present, In-Person
Oswaldo Gomez – Vice President	Present, In-Person
Yvette Loizon	Present, In-Person
Cliff Nellis	Present, In-Person
Remel Terry	Present, In-Person
Isaac Troncoso	Present, In-Person

* In compliance with the Illinois Open Meetings Act, Commissioner Brown participated remotely in accordance with the Illinois Open Meetings Act, 5 ILCS 120/7.

QUORUM PRESENT: Yes.

Acronyms:

CCPSA = Community Commission for Public Safety and Accountability
CEIS = Criminal Enterprise Information System (commonly known as the gang database)
COPA = Civilian Office of Police Accountability
CPD = Chicago Police Department
ECPS Ordinance = Empowering Communities for Public Safety Ordinance, the name of the Ordinance that established CCPSA; codified under Municipal Code of Chicago 2-80.

AGENDA

I. President Driver called the meeting to order and welcomed everyone to the meeting of the Commission.

II. President Driver called the roll and established the quorum.

President Driver also noted that Commissioner Brown was present remotely in compliance with the Illinois Open Meetings Act, 5 ILCS 120/7. She participated via conference call and electronic messages.

III. The Commission held a public comment session. Three speakers offered comments. Public comment may be viewed at the Chicago CCPSA YouTube page:
www.youtube.com/@chicagoccpsa.

IV. Approval of Minutes

President Driver announced that the minutes for the Commission's meetings on September 29, October 24, and October 27 had been shared with the Commission and were ready for approval.

ACTION ITEM #1: APPROVAL OF MEETING MINUTES

A motion was made and seconded to approve the Commission meeting minutes from September 29, October 24, and October 27. President Driver asked for debate. There was none. President Driver called for a vote.

Aye: Brown, Driver, Gomez, Loizon, Nellis, Terry, Troncoso

Nay: /

Motion Carries.

V. Reports

COPA Report

Commissioner Loizon presented the report. Commissioner Loizon stated that she and Commissioner Brown had been meeting biweekly with COPA Chief Administrator Andrea Kersten and various other COPA senior staff. She praised COPA for its Policy Research and Analysis Division and stated that COPA had presented on how that Division will relate with other entities. In addition, she and Commissioner Brown recently reviewed and provided feedback on COPA's 2023 goals, which were being developed through an intensive workshopping process and were not yet final. The 2023 goals will provide direction for each of COPA's several departments, and not just for investigations.

CPD Budget and Resource Allocation Report

Vice President Gomez presented the report. He discussed the Commission's work to review the proposed 2023 budget, including a special meeting on October 24 where CPD Superintendent Brown and his staff came and answered questions. The Commission presented a report on the CPD budget to the City Council on November 3, ahead of the City Council's vote to approve the budget. The report raised several serious concerns, including the following:

- Whether the CPD has allocated sufficient resources to rollout the Neighborhood Policing Initiative;
- Whether patrol officers have sufficient opportunities to build knowledge of and relationships with the community in which they work;
- Whether patrol officers have sufficient opportunities to work with the same supervisors long enough to advance accountability goals;
- How CPD plans to address racial disparities in response times;
- How CPD plans to address the causes of officer attrition; and
- Whether CPD systems can effectively identify and address the drivers of police misconduct settlements.

The report on the budget also presented more questions for CPD to answer. The Commission will follow up on those questions and continue to address the issues raised in the report over the next year. The Commission plans to hold public meetings on each identified issue. Vice President Gomez ended by expressing the Commission's concern for officer wellness and announcing the Commission's commitment to hold a future meeting on the subject.

CPD Goal-Setting and Performance Assessment Report

Commissioner Nellis presented the report. He announced that on December 1, CPD sent the Commission a letter identifying three proposed goals for 2023. Commissioner Nellis explained that he and Commissioner Brown had scheduled meetings with CPD officials, and

they will be gathering more information and providing input and feedback on those goals and other goals raised by the Commission. The goal is to create a more comprehensive set of goals that are measured and monitored on a regular basis, providing an open and transparent process with the public as required by the ECPS Ordinance. The Commission will formally respond to the CPD's December 1 letter by the end of the year and work with CPD to finalize the goals by the end of January 2023. The final goals will be made public. To provide feedback on CPD's goals, members of the public can reach the Commission via email, CommunityCommissionPublicComment@cityofchicago.org, or via phone, 312-742-2888.

CPD Policy Review and Development Report

Commissioner Terry presented the report. She stated that she and Commissioner Loizon were working with CPD leadership to create a process for drafting and reviewing CPD directives. She explained that the Commission has the power to create General Orders and vote on CPD-initiated General Orders.

Noncitizen Advisory Council Report

Vice President Gomez presented the report. He explained what the Noncitizen Advisory Council is, and how it will serve to ensure that the perspectives and experiences of non-citizen Chicagoans are included in the Commission's work. He and Commissioner Brown are currently interviewing applicants for the Council, with the goal of appointing a first group in January. Applications will remain open, and he and Commissioner Brown will continue to interview new candidates. He explained that while the ECPS Ordinance requires the establishment of the Council, the Ordinance does not place a limit on its size.

Police Board Report

Commissioner Troncoso presented the report. He explained the Commission's powers in the selection of Police Board members. The Commission has an open selection process for vacancies on the Board, and he and Commissioner Loizon have conducted a thorough outreach process. By the conclusion of the application period, they received ten applications to fill three vacancies on the nine-person Board. After a review of the applications for minimum qualifications, eight applicants were interviewed; second-round interviews will begin as soon as practicable.

VI. New Business

Statement from President Driver

President Driver discussed the process the Commission has set forth for reviewing the goals of CPD, COPA, and the Police Board. As required by the ECPS Ordinance, all three bodies submitted draft goals by December 1. The Commission will work with these bodies on the drafts and present its proposals for 2023 goals by the end of December. The three bodies will have approximately two weeks to propose changes, and the Commission will use that input to formulate final goals by the end of January. After that, the Commission will assess progress towards meeting the goals.

President Driver further stated that while the ECPS Ordinance requires this goal-setting process, it does not require CPD, COPA, or the Police Board to make the draft goals public. However, COPA and the Police Board volunteered to do so in order to educate the public and provide more opportunity to get public input. CPD's submitted goals will be the subject of meetings with the Commission. President Driver ended by explaining that this process is new, and the Commission is comfortable with differing approaches to the collaborative process from COPA, CPD, and the Police Board.

President Driver then welcomed two guests at the meeting who will be making presentations, Police Board President Ghian Foreman and COPA Chief Administrator Andrea Kersten.

Presentation from Police Board President Foreman

President Foreman discussed the role of the Police Board. He explained that the Board is primarily involved in the review of misconduct cases, and secondarily involved in the review of appeals from individuals who were denied admission to become CPD police officers. He stated that the Chicago Police Consent Decree imposes strict requirements on Police Board actions. President Foreman then discussed the draft goals for the Police Board.

President Driver invited the Commission to ask President Foreman questions.

Commissioner Troncoso asked President Foreman about the process for developing rules and procedures for individuals to appeal their inclusion on the Criminal Enterprise Information System. President Foreman discussed how the Board will build those out.

Presentation from COPA Chief Administrator Kersten

Chief Kersten discussed COPA's work to develop goals through a collective process involving leadership from across the organization. She stated that these goals have key external factors, namely the ordinance that governs COPA and the Chicago Police Consent Decree. The process both involves and produces goals for COPA's different operations: investigations, legal, communications, public affairs, news and media affairs, internal administration, and the newly created policy research and analysis division. Chief Kersten provided an overview of the draft goals in the works across several key departments of COPA.

To listen to these presentations, members of the public are welcomed to view video of the meeting at the Chicago CCPSA YouTube page: www.youtube.com/@chicagoccpsa.

President Driver invited the Commission to ask Chief Kersten questions. Chief Kersten answered questions from Commissioners.

The Commission thanked President Foreman and Chief Kersten for sharing their draft goals with the public when doing so was not required, and for speaking at the meeting. He allowed members of the Commission to raise questions.

President Driver invited members of the public to submit ideas they have about the goals for the COPA Chief, the Police Board President, and the Police Superintendent via email, CommunityCommissionPublicComment@cityofchicago.org, or via phone, 312-742-2888.

VII. Reports and Updates

Bylaws

President Driver announced that the Commission will soon post draft bylaws on its website, which will lay out how the Commission is organized and the rules for how the Commission performs its work. The Commission welcomes input from the public on the bylaws; the website will explain how to submit comments. The public comment period will close on January 15. The Commission will then make changes to the bylaws in time for its January 26 meeting, with the goal of voting on the bylaws then. View the bylaws at www.Chicago.gov/ChicagoCommunityCommission.

Commission's Response to CPD's Proposed Criminal Enterprise Information System

President Driver explained that the Commission focused on CPD's proposed policy for a Criminal Enterprise Information System (CEIS) at the Commission's last meeting on November 28. At this meeting, representatives from CPD and the Office of the Inspector General spoke and answered questions. On December 7, the Commission issued a public statement on the proposed CEIS policy. President Driver read the statement. The Statement is attached to the minutes as Appendix A.

VIII. Announcement of the Next Regular Meeting

President Driver announced that the next regular meeting will take place on January 26, 2023 at 6:30 pm. He gave a reminder about the opportunity to run for District Councils.

TIME MEETING WAS ADJOURNED: 8:11 pm



CITY OF CHICAGO



COMMUNITY COMMISSION FOR
PUBLIC SAFETY AND ACCOUNTABILITY

Statement on the Proposed Criminal Enterprise Information System December 7, 2023

At the November 28, 2022, meeting of the Community Commission for Public Safety and Accountability, community members voiced persistent and troubling concerns and questions about the proposed Criminal Enterprise Information System (CEIS), including questions about the law enforcement utility of the proposed system and the sufficiency of due process protections.

Outstanding questions remain about the proposed CEIS process and procedures, the purpose and need for it, the circumstances in which this type of information is collected, who can access and use this type of information, and how people will learn that they have been included so that they can contest that decision if they so choose. Commissioners and community members also have serious questions about whether there are other ways to address law enforcement concerns without causing potentially devastating collateral consequences when an individual is included in a system like the CEIS. Testimonials in the Office of the Inspector General's first report indicated that many Chicagoans have had adverse experiences because of the improper use and collection of this data, including misidentification, harassment, obstacles to immigration, and racial profiling.

Based on the information that the Police Department has presented so far, the Commission believes that the current proposal should not be adopted and implemented.

The proposed CEIS policy also raises broader concerns about the collection of and access to other data that has the potential to impact people's lives and liberties adversely. The Commission is beginning work to draft a General Order that will establish guidelines for all CPD policies related to data collection and will work to strike the appropriate balance between law enforcement and public safety needs and civil rights and civil liberties protections. The Commission fully appreciates the complexity of this challenge and believes that it is essential that we center community voice in this process.

As the ordinance creating the Commission requires, the Commission will work in collaboration with the Police Department on this General Order. The Commission looks forward to working with stakeholders to ensure that policies are effective and evidence-based, and to promote public safety and address the needs and concerns of all Chicagoans.