



**Monthly Police Board Meeting**  
City of Chicago  
21 Sep 23



CITY OF CHICAGO

CHICAGO POLICE BOARD

## PUBLIC MEETING

CHICAGO PUBLIC SAFETY HEADQUARTERS  
3510 SOUTH MICHIGAN AVENUE

THURSDAY, SEPTEMBER 21, 2023  
7:30 P.M.

### AGENDA

1. Approval of the minutes of past meetings
2. Next regular public meeting of the Board: Thursday, October 19, 2023, 7:30 p.m., Chicago Public Safety Headquarters
3. Update on the arbitrator's recent opinions regarding police disciplinary cases
4. Final action on police disciplinary cases
5. Superintendent's request to solicit funds for the 63<sup>rd</sup> annual police recognition ceremony
6. Report of the Superintendent of Police
7. Report of the Chief Administrator of the Civilian Office of Police Accountability
8. Questions and comments from the public (see the Policy Regarding the Attendance of and Participation by the Public at Board Meetings)

**POLICE BOARD  
CITY OF CHICAGO**

**REGULAR PUBLIC MEETING**

**CHICAGO PUBLIC SAFETY HEADQUARTERS  
3510 SOUTH MICHIGAN AVENUE**

**THURSDAY, AUGUST 17, 2023, 7:30 P.M.**

**MINUTES [Draft]**

**Board Members Present:**

- President Ghian Foreman
- Vice President Paula Wolff
- Steven Block
- Aja Carr-Favors
- Mareilé Cusack
- Nanette Doorley
- Michael Eaddy (via audio conference)
- Jorge Montes
- Andreas Safakas (via video conference)

**Board Members Absent: None**

**Others Present:**

- Fred Waller, Interim Superintendent of Police
- Andrea Kersten, Chief Administrator of the Civilian Office of Police Accountability (COPA)
- Tobará Richardson, Deputy Inspector General for Public Safety
- Yolanda Talley, Chief of the Chicago Police Department (CPD) Bureau of Internal Affairs
- Dana O'Malley, General Counsel to the Superintendent of Police
- Max Caproni, Executive Director of the Police Board
- Members of the public

President Foreman called the meeting to order. He noted that Board Members Eaddy and Safakas are unable to attend this meeting in person because of work-related conflicts and wish to attend via videoconference. Vice President Wolff moved to permit them to do so. The motion passed by a vote of 9 in favor (Foreman, Wolff, Block, Carr-Favors, Cusack, Doorley, Eaddy, Montes, and Safakas) to 0 opposed.

**Statement on Arbitrator's Recent Opinions Regarding Police Disciplinary Cases**

President Foreman made a statement on the arbitrator's recent opinion that allows Chicago police officers to choose to have the most serious police disciplinary cases heard by an arbitrator

rather than by the Police Board. *(See the transcript and the video recording of the meeting, posted on the Board's website, for the complete statement.)*

#### Overview of Inspector General's Report on Disciplinary Grievance Procedure

Deputy Inspector General for Public Safety Richardson provided an overview of the Inspector General's report "Review of the Disciplinary Grievance Procedure for Chicago Police Department Members." *(See the transcript and the video recording of the meeting, posted on the Board's website, for the complete presentation.)*

#### Minutes of Past Meetings

Vice President Wolff moved to approve the drafts of the minutes of the Board's public meeting and closed meeting held on July 20, 2023. The motion passed by a vote of 9 in favor (Foreman, Wolff, Block, Carr-Favors, Cusack, Doorley, Eaddy, Montes, and Safakas) to 0 opposed.

#### Upcoming Meetings

President Foreman announced that the Board's next regular public meeting will be on Thursday, September 21, 2023, at 7:30pm. He noted that the meeting will take place in person at Chicago Public Safety Headquarters, 3510 South Michigan Avenue.

Vice President Wolff moved to close a series of executive sessions of the Board for the purpose of considering matters as authorized by sections 2(c)(1), (4), (11), and (21) of the Illinois Open Meetings Act. The motion passed by a vote of 9 in favor (Foreman, Wolff, Block, Carr-Favors, Cusack, Doorley, Eaddy, Montes, and Safakas) to 0 opposed. President Foreman noted that the minutes of the executive sessions are posted on the Board's website.

#### Police Disciplinary Cases

President Foreman reported that the Board, as authorized by the Open Meetings Act, has considered in a closed meeting one police disciplinary case and that the Board will now take final action on this case:

- Case No. 21 PB 2991. President Foreman reported that the Superintendent filed charges against Police Officers Melvina Bogard and Bernard Butler recommending that they be discharged from the CPD for rule violations stemming from their stop and Bogard's shooting of a person in the CTA subway station on February 28, 2020. President Foreman further reported that the Superintendent subsequently moved to withdraw the charges against Bogard because she resigned from the CPD. Vice President Wolff moved grant the Superintendent's motion. The motion passed by a vote of 9 in favor (Foreman, Wolff, Block, Carr-Favors, Cusack, Doorley, Eaddy, Montes, and Safakas) to 0 opposed. Vice President Wolff moved to find Butler guilty of certain charges stemming from this incident and to suspend him without pay for one year. The motion passed by a vote of 5 in favor (Foreman, Wolff, Carr-Favors, Cusack, and Montes) to 4 opposed (Block, Doorley, Eaddy, and Safakas). Vice President Wolff moved to adopt the written findings

and decision and dissent that have been reviewed by all Board members who participated in this case. The motion passed by a vote of 9 in favor (Foreman, Wolff, Block, Carr-Favors, Cusack, Doorley, Eaddy, Montes, and Safakas) to 0 opposed.

President Foreman reported that there is one announcement of a disciplinary ruling on the agenda:

- Case No. 23 RR 04. Board Member Block reported that he was randomly selected to review a matter on which the Chief Administrator of the Civilian Office of Police Accountability and the Superintendent of Police did not agree regarding the discipline of a lieutenant. Board Member Block announced his ruling that the Superintendent did not meet the burden of overcoming the Chief Administrator's recommendation that Lieutenant Michael Keeney be discharged from the CPD for discharging his firearm at a person in violation of CPD's general orders.

#### CPD Applicant Appeals

President Foreman reported that the Board, as authorized by the Open Meetings Act, considered in a closed meeting several appeals from applicants for a Chicago police officer position who have been removed from the eligibility list due to the results of a background examination, and she stated that the Board will now take final action on these appeals.

Vice President Wolff moved to affirm the decision to disqualify the applicant in Appeal Nos. 23 AA 17 – 20. The motion passed by a vote of 9 in favor (Foreman, Wolff, Block, Carr-Favors, Cusack, Doorley, Eaddy, Montes, and Safakas) to 0 opposed.

#### Superintendent's Report

Interim Superintendent Waller congratulated Chief Larry Snelling on being appointed Superintendent of Police by Mayor Brandon Johnson, and reported on other matters, including his recent meetings with youth to discuss what policing and safety mean to them. *(See the transcript and the video recording of the meeting, posted on the Board's website, for the complete report.)*

#### Presentation Police Discipline, Arbitration, and Transparency

Walter Katz gave a presentation on police discipline, arbitration, and transparency in Chicago and the U.S. *(See the transcript and the video recording of the meeting, posted on the Board's website, for the complete presentation.)*

#### Chief Administrator's Report

Chief Administrator Kersten reported on several matters, including complaints of alleged police misconduct received, investigations concluded by COPA, community-engagement events, and the arbitrator's recent opinion regarding police disciplinary cases. *(See the transcript and the video recording of the meeting, posted on the Board's website, for the complete report.)*

#### Questions and Comments from the Public

President Foreman called upon the members of the public who signed up in advance to speak at the meeting. *(See the transcript and the video recording of the meeting, posted on the Board's website, for the complete remarks of each speaker and responses to speakers' questions and comments.)*

- George Blakemore spoke about a variety of matters.
- June Norfleet expressed her concerns about refugees being housed in district police stations.
- Matt Brandon spoke about the arbitrator's recent opinion regarding police disciplinary cases.
- Donna Oliver thanked the district commander and all the officers who worked to ensure a safe neighborhood for the 59<sup>th</sup> Street block during the Fourth of July activities.
- Cece Edwards thanked the commander and officers for their response to large crowds at 75<sup>th</sup> Street and St. Lawrence Avenue, and she spoke of the traumatic experience of being in a McDonald's in Hyde Park during a shooting.
- Kim Green spoke of the need for POD (police observation device) cameras along the 75<sup>th</sup> Street corridor.
- Rita Pritchett, a retired Chicago police officer, spoke highly of Interim Superintendent Waller.
- President Foreman called upon Robert More and there was no response.

#### Adjournment

President Foreman stated that all persons who had signed up in advance to speak had been called. Vice President Wolff moved to adjourn the meeting. The motion passed by a vote of 9 in favor (Foreman, Wolff, Block, Carr-Favors, Cusack, Doorley, Eaddy, Montes, and Safakas) to 0 opposed.

Respectfully submitted,

/s/ Max A. Caproni  
Executive Director  
Police Board

[NOTE: The Police Board has authorized the publication of the following portions of the minutes of this closed meeting.]

**POLICE BOARD  
CITY OF CHICAGO**

**EXECUTIVE SESSION**

[Closed meeting, as authorized by the Illinois Open Meetings Act]

**110 NORTH WACKER DRIVE, SUITE 4800  
CHICAGO, ILLINOIS**

**THURSDAY, JULY 21, 2023, 4:00 P.M.**

**MINUTES**

[Approved August 17, 2023]

**Board Members Present:** President Ghian Foreman (via audio conference/in person), Vice President Paula Wolff, Steven Block, Aja Carr-Favors, Mareil  Cusack, Nanette Doorley, Michael Eaddy, Jorge Montes, and Andreas Safakas.

**Board Members Absent:** None.

**Staff Members Present:** Executive Director Max Caproni, Executive Administrative Assistant Jazmyne Rollins (via video conference), Special Assistant Corporation Counsel Bethany Biesenthal and her colleagues Leigh Krahenbuhl and Robert Hart, Hearing Officers Lauren Freeman (via audio conference) and Michael Panter, and Appeals Officers Mamie Alexander (via video conference), Kyle Cooper (via video conference), and Laura Parry (via video conference).

1. General Business

- a. Executive Director Caproni reported that President Foreman is on his way to the meeting and wishes to attend via audio conference until he arrives. Board Member Eaddy moved to approve attendance via audio conference. The motion passed by a vote of 8 in favor (Wolff, Block, Carr-Favors, Cusack, Doorley, Eaddy, Montes, and Safakas) to 0 opposed.
- b. There were no comments or questions on the draft of the minutes of the executive session held on June 15, 2023, that was circulated prior to the meeting. Executive Director Caproni noted that approval of the minutes is on the agenda for the upcoming public meeting.
- c. Executive Director Caproni reminded Board members that the next regular Board meeting is scheduled for Thursday, August 17, with the executive session scheduled for 4:00 p.m. and the public meeting at 7:30 p.m.

- d. Executive Director Caproni announced the plan for the presentation by Jadine Chou at the upcoming public meeting.

## 2. Police Disciplinary Cases

- a. **Case No. 22 PB 3006, Daniel Otero.** There were no comments or questions on the most recent draft of the findings and decision and dissent that was circulated prior to the meeting.
- b. **Case No. 22 PB 3008, Dennis Graber.** There were no comments or questions on the most recent draft of the findings and decision and dissent that was circulated prior to the meeting.
- c. **Case No. 21 PB 2991-1, Melvina Bogard.** Executive Director Caproni reported that the Superintendent moved to withdraw the charges because the Respondent resigned from the Chicago Police Department.
- d. **Case No. 21 PB 2991-2, Bernard Butler.** Hearing Officer Panter provided an oral report on the case, and the Board conferred with Hearing Officer Panter on the credibility of witnesses and the evidence made part of the record at the hearing on the charges against Respondent. After due consideration, the Board took preliminary votes and directed that a draft of the findings and decision be prepared for the Board's review.
- e. **Case No. 23 PB 3014, Amin Elmesquine.** The Board's legal counsel reported on Respondent's motion to dismiss the charges. After due consideration, Board Member Montes moved to deny the motion. Board Member Montes's motion passed by a vote of 9 in favor (Foreman, Wolff, Block, Carr-Favors, Cusack, Doorley, Eaddy, Montes, and Safakas) to 0 opposed. The Board directed that a written memorandum and order be prepared for the Board's review and then issued to the parties.

## 3. CPD Applicant Appeals

**Appeal Nos. 23 AA 09 – 23 AA 16.** For each appeal, the appeals officer provided a summary of the written findings, conclusions, and recommendation that was circulated prior to the meeting. After due consideration of each appeal, the Board took a preliminary vote and agreed to take final action at an upcoming public meeting.

Respectfully submitted,

/s/ Max A. Caproni  
Executive Director



**POLICE BOARD  
CITY OF CHICAGO**

**Policy Regarding the Attendance of and Participation by  
the Public at Board Meetings**

July 23, 2019

The Police Board values the attendance of the public at its meetings and the opportunity to receive comments and questions on matters concerning the Board or the Police Department. The Board will treat members of the public with courtesy and respect, and expects that the public will treat Board members and Department members in a similar manner.

Toward that end, the Board has adopted the following rules governing conduct at Board meetings:

1. An individual wishing to address the Board must sign-up in advance by contacting the Board's office no later than 3:00 p.m. of the day of the meeting, or by signing up in person at the meeting location up to 15 minutes before the meeting begins.
2. When called upon to address the Board, each speaker is to identify him/herself and speak clearly so that all in attendance may hear and so that the court reporter may make an accurate record of the proceedings.
3. Due to time constraints, each speaker is limited to two minutes and must conclude when asked to do so by the Board member acting as parliamentarian.
4. Personal attacks, obscene language, fighting words, threats, conduct intended to disrupt or interfere with the meeting, and comments not related to matters within the Board's or the Department's jurisdiction, by a speaker or any person in attendance, are strictly prohibited.

Violation of any of the above rules may result in the removal of the violator from the meeting room, or in the immediate adjournment of the meeting; in addition, repeated violations may result in the violator not being permitted to attend or participate in future Board meetings.

## CITY OF CHICAGO

### **Policy Regarding Community Input Received at Police Board Public Meetings<sup>1</sup> June 20, 2019**

The City values the attendance of the public at monthly Police Board meetings and the opportunity to receive comments and questions concerning police-related matters. The following policy is created to ensure responsiveness to community input received at the meetings.

1. Each Police Board public meeting shall be transcribed by a court reporter. The transcript of the meeting shall include a complete report of each speaker's remarks, and shall be posted on the Police Board website.
2. Within seven business days of the public meeting, the Executive Director of the Police Board shall review the transcript of the meeting, classify the community input received, and direct the community input to the appropriate responding agency (Police Department, Civilian Office of Police Accountability, Police Board, Deputy Inspector General for Public Safety, and/or any other appropriate agency).
3. Each responding agency shall make best efforts<sup>2</sup> to respond fully to the community input.
4. Within ten business days of receiving the community input from the Executive Director of the Police Board, each responding agency shall provide the Executive Director with a written report documenting its response to the community input to date. The Executive Director of the Police Board shall track all community input and responses.
5. The Executive Director of the Police Board shall post on the Police Board website prior to the next public meeting: (a) a report of the tracking of community input and responses (if no response is received, this will be noted on the report), and (b) each responding agency's written report of its response to the community input.

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<sup>1</sup> This policy is created to fulfill the requirements of Paragraph No. 538 of the Consent Decree entered in Illinois v. Chicago:

538. Within 90 days of the Effective Date, the City will create a policy for collecting, documenting, classifying, tracking, and responding to community input received during the Police Board's regular community meetings. The policy will outline the methods for: (a) directing community input to the appropriate responding entity, agency, or office; and (b) documenting and making public, all responses to community input.

<sup>2</sup> As defined in Paragraph No. 729 of the Consent Decree, "Best efforts' require a party, in good faith, to take all reasonable steps to achieve the stated objective." (Footnote added on October 18, 2019)

**TABLE OF CONTENTS**

- Preface:**      **(1) Agenda**  
                  **(2) Minutes (17Aug23 – regular meeting)**  
                  **(3) Monthly Report of Disciplinary Decisions**  
                  **(4) Attendance and Participation Policy**

**DIGEST OF DIRECTIVES ISSUED DURING *AUGUST 2023*.....3**

    GENERAL ORDER.....3

    FORMS.....3

    SPECIAL ORDER.....3

**PERSONNEL AND TRAINING.....4**

**BIA AND COPA STATISTICS.....**

    COMPLAINTS RECEIVED, COMPLETED, AND DISPOSITION.....5

    DISCIPLINARY ACTIONS.....6

**SEPARATION REPORT.....**

    CIVILIAN.....7

    SWORN.....8

This communication summarizes new or amended directives issued by the Superintendent between **01 AUG 2023** and **31 AUG 2023**.

The following directives, along with all of the Chicago Police Department's orders, are available for review in their entirety on the Department website listed below:  
<http://directives.chicagopolice.org>

**GENERAL ORDER**

**G08-05**      PROHIBITION OF RETALIATION

**FORMS**

**FORMS 02**    12.000 THROUGH 20.000 SERIES DEPARTMENT FORMS

**SPECIAL ORDERS**

**S04-20**      RECOGNIZING AND RESPONDING TO INDIVIDUALS IN CRISIS

## **PERSONNEL AND TRAINING**

During the month of **AUGUST 2023**, **118** training blocks were conducted for Chicago Police Recruits, Metropolitan Recruits (including surrounding agencies) and In-Service Courses.

A total of **5,138** Department attendees received In-Service/E-Learning training, which included: Officer Wellness, EVOC/FIP/RQI, Use of Force, Pre-Service Sergeants, Lieutenants, Captains and Field Training Officers, Basic Crisis Intervention Training and Refresher, Gas Mask Fit Testing, Prescribed Weapons Qualification, Taser Qualification & Re-Certification, LEMART, POWER Test and Prep Sessions, Peak Performance Driving In-Service and Recruit Training, Tactical Training Unit Recruit Room Clearing and Active Shooter.

A total of **401 Chicago Police Recruits** were in training along with **23 Metropolitan Police Recruits**.

**BIA AND COPA STATISTICS  
COMPLAINTS RECEIVED, COMPLETED AND DISPOSITION**

**Police Board August 2023 Complaint Statistics**

**All Log Numbers Received in CLEAR & CMS, Including Admin Closures**

	Total Received	Assigned to BIA	Percent of Total
<b>August 2022</b>	504	402	79.8%
<b>2022 Year to Date</b>	3,496	2,741	78.4%
<b>August 2023</b>	621	481	77.5%
<b>2023 Year to Date</b>	3,996	3,143	78.7%

BIA Admin Closed	Percent of BIA Total
117	29.1%
898	32.8%
178	37.0%
1,156	36.8%

**Pre-Affidavit Investigations \***

\* Count of cases (log numbers) excluding admin closures.

	Assigned to BIA	Percent of Total	Assigned to COPA	Percent of Total	Total Received
<b>August 2022</b>	285	73.6%	102	26.4%	387
<b>2022 Year to Date</b>	1,843	70.9%	755	29.1%	2,598
<b>August 2023</b>	303	68.4%	140	31.6%	443
<b>2023 Year to Date</b>	1,987	70.0%	853	30.0%	2,840

**BIA Pre-Affidavit Investigations Received**

	2022	2023	+/-
<b>August</b>	285	303	18
<b>Year to Date*</b>	1,843	1,987	144

**BIA Investigations Closed  
(Investigation Completed)**

2022	2023	+/-
143	193	50
1,794	1,138	-656

**BIA AND COPA STATISTICS  
COMPLAINTS RECEIVED, COMPLETED AND DISPOSITION**

**BIA Investigative Findings (Includes Field Units) \*\***

\*\* Count of Cases with Case Closed Dates only, e.g. Case Final and organized by Case Closed Date.

	August 2022	Percent of Total	YTD 2022	August 2023	Percent of Total	YTD 2023	YTD +/-
<b>Sustained</b>	35	24.5%	997	42	21.8%	289	-708
<b>Exonerated</b>	5	3.5%	72	15	7.8%	82	10
<b>Unfounded</b>	23	16.1%	244	64	33.2%	264	20
<b>Not Sustained</b>	34	23.8%	300	65	33.7%	307	7
<b>Admin Closed/Admin Term</b>	0	0.0%	3	1	0.5%	14	11
<b>No Affidavit /NC</b>	46	32.2%	178	6	3.1%	182	4
	143		1,794	193		1,138	-656

**Disciplinary Codes Entered for Members, Count of Members not of Log Numbers  
BIA Investigations Only**

(Discipline at 'Final Finding', Case Closed in Records with Sustained Finding) \*\*\*

\*\*\* Organized by Case Closed Date.

	August 2022	Percent of Total	YTD 2022	August 2023	Percent of Total	YTD 2023	YTD +/-
<b>000 - Violation Noted</b>	3	7.1%	68	7	13.7%	32	-36
<b>100 - Reprimand</b>	5	11.9%	241	26	51.0%	138	-103
<b>200 - Susp Over 30 days</b>	1	2.4%	32	0	0.0%	7	-25
<b>800 - Resigned Not Served</b>	0	0.0%	0	0	0.0%	6	6
<b>900 - Penalty Not Served</b>	0	0.0%	0	2	3.9%	2	2
<b>Suspended 1 to 5 days</b>	31	73.8%	405	15	29.4%	128	-277
<b>Suspended 6 to 15 days</b>	2	4.8%	93	1	2.0%	34	-59
<b>Suspended 16 to 30 days</b>	0	0.0%	92	0	0.0%	14	-78
	42	100.0%	931	51	100.0%	361	-570

Prepared by Sgt. Christine Otruba #1304

Report Date: 14-Sep-2023  
 Report Time: 12:58

Produced by  
 FIELD TECHNOLOGY AND INNOVATION  
 SECTION (FTIS)  
 Data Warehouse

**CITY OF CHICAGO DEPARTMENT OF POLICE  
 LISTING OF SEPARATIONS  
 FOR AUGUST 2023**



**SUMMARY OF SEPARATIONS BY CODE FOR CIVILIANS**

SEPARATION CODE	DESCRIPTION	AUG 2023	JAN - AUG 2023	AUG 2022	JAN - AUG 2022	ALL OF 2022
809	RESIGN/UNDER INVEST	0	1	0	0	0
810	RESIGN PENSION	1	22	0	37	43
812	RESIGN OTHER EMPLOY	0	5	0	4	4
819	SEP/OTHER CITY POS	0	2	0	4	7
821	RESIGN/OTHER	1	14	1	13	16
825	JOB ABANDONMENT	0	0	0	1	1
	<b>CIVILIAN TOTALS</b>	<b>2</b>	<b>44</b>	<b>1</b>	<b>59</b>	<b>71</b>

\* TIME ELAPSED FROM DATE OF APPOINTMENT TO DATE OF SEPARATION, MAY NOT REFLECT CONTINUOUS SERVICE WITH THE DEPARTMENT DUE TO LEAVES OF ABSENCE AND OTHER ADJUSTMENTS.

NOTE: THE INFORMATION IS CURRENT AS OF THE DATE AND TIME OF THE REPORT.



Report Date: 14-Sep-2023  
 Report Time: 12:57

Produced by  
 FIELD TECHNOLOGY AND INNOVATION  
 SECTION (FTIS)  
 Data Warehouse

**CITY OF CHICAGO DEPARTMENT OF POLICE  
 LISTING OF SEPARATIONS  
 FOR AUGUST 2023**



**SUMMARY OF SEPARATIONS BY CODE FOR SWORN**

SEPARATION CODE	DESCRIPTION	AUG 2023	JAN - AUG 2023	AUG 2022	JAN - AUG 2022	ALL OF 2022
808	RESIGN PENSIO/INVEST	0	2	0	21	22
809	RESIGN/UNDER INVEST	1	12	0	9	17
810	RESIGN PENSION	44	347	46	564	629
812	RESIGN OTHER EMPLOY	7	59	4	111	145
814	RSGN FAM RESP/DOMEST	1	4	0	3	6
815	RESIGN MEDICAL REASN	0	1	0	1	1
816	RESIGN FIN SCHOOL	0	0	0	2	2
819	SEP/OTHER CITY POS	0	0	0	0	1
821	RESIGN/OTHER	14	97	21	111	143
828	RESIGN FROM LOA	0	0	0	1	1
829	RESIGN FROM DPR	0	1	0	0	0
845	MANDATORY RETIREMENT	1	8	0	2	3
855	DISCHARGED	0	0	0	1	1
<b>SWORN TOTALS</b>		<b>68</b>	<b>531</b>	<b>71</b>	<b>826</b>	<b>971</b>

\* TIME ELAPSED FROM DATE OF APPOINTMENT TO DATE OF SEPARATION, MAY NOT REFLECT CONTINUOUS SERVICE WITH THE DEPARTMENT DUE TO LEAVES OF ABSENCE AND OTHER ADJUSTMENTS.

NOTE: THE INFORMATION IS CURRENT AS OF THE DATE AND TIME OF THE REPORT.